## **Dear Taxpayers:**

Pursuant to Chapter VII, Section 4 of the Plainville Town Charter, we are pleased to present the Annual Budget for Fiscal Year 2019 - 2020. This budget outlines the priorities and plans to provide services to the citizens and taxpayers of Plainville. The budget expenditures are separated into four main sections - Town Government, Board of Education (BOE), Debt Service, and Capital Projects.

# SUMMARY OF EXPENDITURES

	A]	opropriated FY 2019	Requested FY 2020	Proposed Bu Increase/(Dec	0
Town Government BOE	\$	17,533,146 37,322,912	\$ 18,017,484 38,329,105	\$ 484,338 1,006,193	2.76% 2.70%
Debt Service		4,400,000	4,734,233	334,233	7.60%
Capital Projects		800,000	800,000	-	0.00%
Total	\$	60,056,058	\$ 61,880,822	\$ 1,824,764	3.04%

The budget totals \$61,880,822. This is an increase of \$1,824,764 or 3.04%. If adopted as presented, the estimated mill rate would be 34.72 or 0.88 mills (2.61%) higher than the adopted FY 2019 mill rate of 33.84, which includes the supplemental tax assessment of 0.75 mills. Part of the increase is \$107,640 for Plainville's share of the State of Connecticut State Teachers' Retirement contribution. This amount is shown in the Town budget. The mill rate calculation assumes the revenues as proposed in the Governor's recommended budget remain the same. The mill rate is calculated as follows:

Expenditure Budge	t Char	nge	<b>Revenue Budget Change</b>				
Board of Education	\$	1,006,193	Intergovernmental	\$	168,321		
Town Government		484,338	Sundry & Xfers In		136,948		
Debt Service		334,233	License & Permits		25,550		
Capital Projects		-	Fines & Fees		34,250		
			Use of Money		7,000		
			Other Revenues		504		
			Grand List Increase @ 33.84		261,481		
			Amount to be Raised by Mill				
			Rate increase		1,190,710		
Total Expenditure Change	\$	1,824,764	Total Revenue Change	\$	1,824,764		

Amount to be Raised by Mill Rate increase is \$1,190,710 (0.88 mills) or 2.61%

Gross expenditures		\$	61,880,822
Less direct revenue estimates			(14,344,674)
Net budget		_	47,536,148
Use of fund balance			(300,000)
Adjustment for uncollected taxes @	2.60%		1,260,924
Amount to be raised		_	48,497,072
Value of 1 mill at 97.4% collection r	ate S	\$	1,396,622
	48,497,072		
Calculated mill rate	1,396,622 =		34.72 mills

### **REVENUE HIGHLIGHTS**

The Intergovernmental revenue estimates are based on the Governor's proposed budget released on February 20, 2019. The State of Connecticut Legislature still has to vote on these revenues by June 5, 2019, which is after our local budget process concludes. Our amounts can be changed over time as better information becomes available until the completion of our budget process and/or the mill rate is adopted.

	_	FY 2019	 FY 2020	_	Difference
Education cost sharing grant **	\$	10,366,966	\$ 10,561,076	\$	194,110
Conveyance tax		135,000	175,000		40,000
Interfund transfers in – Debt Mgt		300,000	334,233		34,233
Building permits		275,000	300,000		25,000
Police fees		62,500	75,000		12,500
Miscellaneous fees		500	11,000		10,500
Tipping fees		8,000	17,250		9,250
Interfund transfers in - WPCF		335,747	342,462		6,715
Investment income		30,000	35,000		5,000
Miscellaneous State grants **		30,000	35,000		5,000
Telecommunications **		50,000	40,000		(10,000)
LoCIP **		145,525	124,736		(20,789)
Miscellaneous – other		190,000	150,000		(40,000)
Subtotal Direct Revenue	_	11,929,238	 12,200,757	_	271,519
All other direct revenue – not incl					
current taxes		2,342,863	2,143,917		(198,946)
Total Direct Revenue	\$	14,272,101	\$ 14,344,674	\$	72,573

### Major Direct Revenue Changes {Increase/(Decrease) Over \$5,000}

\*\* Intergovernmental revenue line items

# TOWN GENERAL GOVERNMENT, DEBT SERVICE, & CAPITAL EXPENDITURES

The Town General Government operating budget is recommended at <u>\$18,017,484</u>. This is an overall increase of \$484,338 or 2.76% from the current fiscal year 2019. The major changes to the Town General Government budget are as follows:

- All personnel costs, including overtime, are budgeted at 2.00% increases depending upon negotiated union contracts. Payroll increases in total dollars, including overtime, of \$323,016 or 1.79% are in this budget request. This amount includes \$100,000 specifically for Police overtime.
- The Insurance department budget is budgeted to decrease \$133,125 due to changing liability, automotive, and property (LAP) and workers' compensation (WC) carriers.
- Police department budget increase of \$278,110 is primarily due to increasing overtime by \$100,000 and \$178,110 of salary and step increases.
- Utility costs, including streetlights, heating oil, and gasoline & diesel, have decreased by \$52,640 or 3.54% due to lower fuel cost and LED streetlight conversions.
- Building Inspector department decreased by \$23,532 due to the retirement of the Building Official and entering into a contract with the City of Bristol to provide building department functions.
- Solid Waste increased by \$52,125 due to adding an estimated \$64,000 for an estimated recycling tip fee at \$40.00/ton for 1,600 tons.
- Employee Benefits, which includes health insurance, increased \$186,998. The largest increase in this department is the addition of the State Teachers' Retirement allocation of \$107,640 in addition to pension contributions for Town and Police amounting to \$91,400. This amount will be removed if the State of CT Legislature removes it from their budget but at this time, it is the best information we have. The Town and Police increases are due to changing interest rate assumptions and mortality tables.
- Most individual line items and departments have been kept to the FY 2019 budget level.

The Town Debt Service budget is recommended at  $\frac{$4,734,233}{$4,734,233}$  based on current outstanding bond obligations. This reflects an increase of \$334,233 from the current fiscal year 2019 budget of \$4,400,000 but is offset by a Debt Management fund contribution to the General Fund of \$300,000.

The General Fund contribution to capital is recommended at **<u>\$800,000</u>**. This is a flat budget from FY 2019 budget and is further offset by a Debt Management fund contribution to the Capital Funds of \$220,000.

#### Town Council Recommended FY 2020 Budget

Summary of Expenditures (By Budget Function Except BOE)									
	Appropriated			Proposed		Proposed Budget			
		FY 2019		FY 2020		Increase/(Decrease)			
General Government	\$	2,506,769	\$	2,432,631	\$	(74,138)	(2.96%)		
Public Safety		4,698,220		4,986,036		287,816	6.13%		
Public Works		4,140,078		4,144,398		4,320	0.10%		
Health & Human Services		1,730,045		1,802,018		71,973	4.16%		
Civic & Cultural		156,755		164,124		7,369	4.70%		
Employee Benefits		3,509,666		3,696,664		186,998	5.33%		
Sundry (includes Xfers Out)		791,613		791,613		-	0.00%		
<b>Total General Government</b>		17,533,146		18,017,484		484,338	2.76%		
Debt Service		4,400,000		4,734,233		334,233	7.60%		
Capital		800,000		800,000		-	0.00%		
<b>Total Town Government</b>	\$	22,733,146	\$	23,551,717	\$	818,571	3.60%		

#### **BOARD OF EDUCATION**

The FY 2020 Board of Education operating budget is recommended at <u>\$38,329,105</u>. This is an overall increase of \$1,006,193 or 2.70% from the current fiscal year 2019. The table below summarizes the Board of Education budget by budget function. Under the Town Charter, the Town Manager is required to include the Board of Education's proposed budget as recommended by the Board of Education.

Summary of Expenditures (By Budget Function)									
	A	ppropriated		Proposed		Proposed Budget			
		FY 2019		FY 2020		crease)			
Salaries	\$	24,058,177	\$	24,950,191	\$	892,014	3.71%		
Employee Benefits		7,252,509		7,467,574		215,065	2.97%		
Purchased Prof Services		658,007		587,572		(70,435)	(10.70%)		
Purchased Property Services		618,648		610,049		(8,599)	(1.39%)		
Other Purch Serv		1,671,578		1,715,583		44,005	2.63%		
Other Purch Serv – Ins		275,117		247,749		(27,368)	(9.95%)		
Other Purch Serv - Tuition		989,800		929,000		(60,800)	(6.14%)		
Supplies		1,680,956		1,704,869		23,913	1.42%		
Property		43,595		39,200		(4,395)	(10.08%)		
Dues & Fees		74,525		77,318		2,793	3.75%		
<b>Total Board of Education</b>	\$	37,322,912	\$	38,329,105	\$	1,006,193	2.70%		

#### CAPITAL IMPROVEMENT PROGRAM

Each year the Town sets aside funds for capital and non-recurring expenditures in the Five-Year Capital Plan for all departments including the Board of Education. Any expenditure item with an aggregate cost of more than \$50,000 (over 5 years), or a project life greater than a year, is budgeted in the Capital Budget. Also included is any recurring equipment replacement that will cost more than \$5,000.

Town departments requested \$3,788,967 covering forty-four (44) projects. The Town Manager reduced those requests by \$1,245,440, the Town Council further reduced that by \$48,000 while recommending \$2,495,527 covering twenty-three (23) projects. Funding sources other than the General Fund are projected to be \$1,876,000. The BOE requested \$566,935 covering eighteen (18) projects. The Town Manager reduced those requests by \$154,885, the Town Council further reduced that by \$101,577 while recommending \$310,473 covering nine (9) projects. Funding sources other than the General Fund are projected to be \$130,000. A summary of the capital and equipment recommendations for next year are as follows:

			Town Council
	Projects & Major Equipment	Rec	ommended
	Town Government		
1.	Finance Department		
	Assessor Revaluation	\$	50,000
2.	Data Processing Department		
	Computer Upgrades – Senior Center		30,000
	Green Wi-Fi - aggregate		3,600
	Town-wide Fiber – Phase I		38,000
3.	Police Department		
	Patrol Cruisers Ford Interceptors – 2 - aggregate		65,000
	Patrol Cruiser Outfitting – 2 - aggregate		22,500
	Dispatch Communication Equipment (1 <sup>st</sup> of 5 annual lease		
	payments)		157,848
	Video Cameras in Patrol Cruisers – 2 – aggregate		14,000
	Computer Aided Dispatch & Records – aggregate		16,000
	Equipment (handguns) - aggregate		14,000
	Computer Replacement – aggregate		25,000
	Defibrillator in Patrol Cruisers		6,400
4.	Fire Department		
	Personal Protective Equipment – aggregate		30,000
	Hurst Power Tool Replacement (Jaws of Life)		12,000
	Purchase Pump Skid for Utility 1		34,000
5.	Roadways Department		
	Diesel Class 8 Mack Dump Truck (#12)		220,679
	Replacement Snow Plow for Mack Truck		8,500
6.	Buildings & Grounds Department		
	Police Department Roof Coating		10,000
	Senior Center Roof		23,000
7.	Technical Services Department		
	Townline Road Reconstruction		1,600,000
	MS4 Monitoring Program		15,000
	Concrete Sidewalk Replacement		30,000
8.	Human Services – Senior Center Department		
	Dial-A-Ride Vehicle		70,000
	Total Gross Town Government Recommended	\$	2,495,527

	Projects & Major Equipment	Re	Town Council commended
	Board of Education		
1.	District Wide		
	Cleaning Equipment - aggregate	\$	15,000
2.	Toffolon School		
	Reconfigure Chilled Water Piping		9,500
3.	Technology		
	PHS Displays – Part II		59,078
	Chromebooks – Grades 6, 9, & 10		135,000
	Chromebook Cases		10,000
	Maker Space/STEAM Hardware		42,300
	Technicians Laptops		6,000
	Security Camera Server		10,000
	Kindergarten IPads		23,595
	<b>Total Gross Board of Education Recommended</b>		310,473
	Total Gross Town of Plainville Capital & Non-Recurring		2,806,000
	Less: Estimated Use of Grant Funds		(1,786,000)
	Less: Estimated Use of Debt Management Funds		(220,000)
	Total Town of Plainville Capital Recommended	\$	800,000

In the past ten years, the Capital Improvement Plan has not kept pace with the needs of the community. Consequently, many capital projects and equipment purchases have been backlogged. As a result, the Town is beginning to look at combining many projects into a bond offering which would allow the Town to "catch-up" with many deferred needs, take advantage of attractive interest rates later, and affect the Town budget when the Debt Service line item is decreasing.

# CONCLUSION

The Town Government and Board of Education budgets are being recommended to maintain the current levels of service to the citizens in Plainville. The budget climate at the State of Connecticut level is very uncertain and our health care rates have increased dramatically. The proposed revenue budget is subject to change but due to timing of our budget process and the State of Connecticut budget process, we have to include these estimates as "the best information we know today." The Capital Improvement Plan recommendation is supposed to address the long-term needs of the community in an orderly and planned fashion. However, the current plan is only partially meeting this goal. The Board of Education budget is proposed according to the Charter requirements.

I look forward to working with the Town Council to put forth a budget that will be acceptable to the citizens of Plainville.

I would like to thank all of the staff members who have assisted in putting together this budget document.

**Respectfully Submitted,** 

Robert E. Lee Town Manager